



ANNUAL FINANCIAL REPORT • FISCAL YEAR 2021

# Dooly County Board of Education Vienna, Georgia

Including Independent Auditor's Report

Greg S. Griffin | State Auditor



**DOAA**

Georgia Department  
of Audits & Accounts

# Dooly County Board of Education

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# **Dooly County Board of Education**

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## **Dooly County Board of Education**

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## **Section I**

### **Financial**



## INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Dr. Craig Lockhart, Superintendent and Members of the  
Dooly County Board of Education

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and fiduciary activities of the Dooly County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and fiduciary activities of the School District as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As described in Note 2 to the financial statements, in 2021, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. The School District restated beginning balances for the effect of GASB Statement No. 84. Our opinions are not modified with respect to this matter.

As discussed in Note 14 to the financial statements, in 2021, the School District restated the prior period financial statements to correct a misstatement. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



## *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2023 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin".

Greg S. Griffin  
State Auditor

January 23, 2023



**Dooly County Board of Education**

DOOLY COUNTY BOARD OF EDUCATION  
STATEMENT OF NET POSITION  
JUNE 30, 2021

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 9,219,648.42
Investments	163,891.64
Accounts Receivable, Net	
Taxes	940,121.02
State Government	746,735.27
Federal Government	2,273,958.79
Local	20,478.19
Other	5,711.93
Inventories	86,810.62
Restricted Assets	
Cash with Fiscal Agent or Trustee	2,031.46
Investments with Fiscal Agent or Trustee	1,998,700.15
Capital Assets, Non-Depreciable	496,614.77
Capital Assets, Depreciable (Net of Accumulated Depreciation)	21,254,387.30
Total Assets	<u>37,209,089.56</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	3,585,099.00
Related to OPEB Plan	2,651,376.00
Total Deferred Outflows of Resources	<u>6,236,475.00</u>
<u>LIABILITIES</u>	
Accounts Payable	369,225.31
Salaries and Benefits Payable	1,210,294.50
Interest Payable	34,533.33
Net Pension Liability	12,915,706.00
Net OPEB Liability	11,819,169.00
Long-Term Liabilities	
Due Within One Year	3,177,446.38
Due in More Than One Year	5,631,187.63
Total Liabilities	<u>35,157,562.15</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	1,163,582.00
Related to OPEB Plan	3,875,314.00
Total Deferred Inflows of Resources	<u>5,038,896.00</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	18,975,097.49
Restricted for	
Continuation of Federal Programs	385,558.02
Debt Service	1,966,198.28
Capital Projects	1,259,224.70
Unrestricted (Deficit)	<u>(19,336,972.08)</u>
Total Net Position	<u>\$ 3,249,106.41</u>

DOOLY COUNTY BOARD OF EDUCATION  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2021

EXHIBIT "B"

		PROGRAM REVENUES		NET (EXPENSES)
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION
<u>GOVERNMENTAL ACTIVITIES</u>				
Instruction	\$ 9,734,181.69	\$ -	\$ 6,571,482.78	\$ (3,162,698.91)
Support Services				
Pupil Services	485,933.07	-	225,167.48	(260,765.59)
Improvement of Instructional Services	1,423,697.63	-	967,612.86	(456,084.77)
Educational Media Services	259,935.78	-	169,448.54	(90,487.24)
General Administration	927,114.51	-	651,534.31	(275,580.20)
School Administration	1,029,903.02	-	545,221.00	(484,682.02)
Business Administration	374,221.22	-	8,937.09	(365,284.13)
Maintenance and Operation of Plant	1,636,089.29	-	1,019,217.49	(616,871.80)
Student Transportation Services	957,661.45	-	625,439.18	(332,222.27)
Central Support Services	274,120.87	-	42,257.40	(231,863.47)
Other Support Services	57,028.49	-	45,203.63	(11,824.86)
Operations of Non-Instructional Services				
Enterprise Operations	82,778.04	53,581.19	-	(29,196.85)
Food Services	855,083.05	398.35	1,083,321.54	228,636.84
Interest on Long-Term Debt	90,363.59	-	-	(90,363.59)
Total Governmental Activities	<u>\$ 18,188,111.70</u>	<u>\$ 53,979.54</u>	<u>\$ 11,954,843.30</u>	<u>(6,179,288.86)</u>
General Revenues				
Taxes				
Property Taxes				
For Maintenance and Operations				5,485,535.26
Other Taxes				50,579.93
Sales Taxes				
Special Purpose Local Option Sales Tax				
For Capital Projects				1,419,797.85
Other Sales Tax				73,452.89
Investment Earnings				71,422.72
Miscellaneous				345,475.92
Total General Revenues				<u>7,446,264.57</u>
Change in Net Position				1,266,975.71
Net Position - Beginning of Year (Restated)				<u>1,982,130.70</u>
Net Position - End of Year				<u>\$ 3,249,106.41</u>

DOOLY COUNTY BOARD OF EDUCATION  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2021

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 2,367,419.24	\$ 6,852,229.18	\$ -	\$ 9,219,648.42
Investments	163,891.64	-	-	163,891.64
Accounts Receivable, Net				
Taxes	812,516.00	127,605.02	-	940,121.02
State Government	746,735.27	-	-	746,735.27
Federal Government	2,273,958.79	-	-	2,273,958.79
Local	20,478.19	-	-	20,478.19
Other	5,711.93	-	-	5,711.93
Inventories	86,810.62	-	-	86,810.62
Restricted	-	-	-	-
Cash with a Fiscal Agent or Trustee	-	-	2,031.46	2,031.46
Investments with a Fiscal Agent or Trustee	-	-	1,998,700.15	1,998,700.15
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Assets	\$ 6,477,521.68	\$ 6,979,834.20	\$ 2,000,731.61	\$ 15,458,087.49
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<u>LIABILITIES</u>				
Accounts Payable	\$ 369,225.31	\$ -	\$ -	\$ 369,225.31
Salaries and Benefits Payable	1,210,294.50	-	-	1,210,294.50
Total Liabilities	<u>1,579,519.81</u>	<u>                    </u>	<u>                    </u>	<u>1,579,519.81</u>
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	633,736.53	-	-	633,736.53
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<u>FUND BALANCES</u>				
Nonspendable	86,810.62	-	-	86,810.62
Restricted	298,747.40	6,979,834.20	2,000,731.61	9,279,313.21
Assigned	47,809.16	-	-	47,809.16
Unassigned	3,830,898.16	-	-	3,830,898.16
Total Fund Balances	<u>4,264,265.34</u>	<u>6,979,834.20</u>	<u>2,000,731.61</u>	<u>13,244,831.15</u>
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 6,477,521.68	\$ 6,979,834.20	\$ 2,000,731.61	\$ 15,458,087.49
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>

DOOLY COUNTY BOARD OF EDUCATION  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2021

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")	\$	13,244,831.15
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land	\$	309,734.00
Construction in progress		186,880.77
Buildings and improvements		30,167,052.31
Equipment		5,266,590.99
Land improvements		1,578,046.00
Accumulated depreciation		(15,757,302.00)
		<u>21,751,002.07</u>
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability	\$	(12,915,706.00)
Net OPEB liability		(11,819,169.00)
		<u>(24,734,875.00)</u>
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions	\$	2,421,517.00
Related to OPEB		(1,223,938.00)
		<u>1,197,579.00</u>
Taxes that are not available to pay for current period expenditures are deferred in the funds.		633,736.53
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable	\$	(5,390,000.00)
Accrued interest payable		(34,533.33)
Installment sales agreement payments		(666,000.00)
Qualified Zone Academy Bonds		(2,000,000.00)
Compensated absences payable		(170,476.50)
Unamortized bond premiums		(582,157.51)
		<u>(8,843,167.34)</u>
Net position of governmental activities (Exhibit "A")	\$	<u><u>3,249,106.41</u></u>

DOOLY COUNTY BOARD OF EDUCATION  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2021

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>REVENUES</u>				
Property Taxes	\$ 5,367,387.72	\$ -	\$ -	\$ 5,367,387.72
Sales Taxes	73,452.89	1,419,797.85	-	1,493,250.74
State Funds	6,406,141.83	-	-	6,406,141.83
Federal Funds	5,552,563.19	-	-	5,552,563.19
Charges for Services	53,979.54	-	-	53,979.54
Investment Earnings	1,292.02	2,424.81	67,705.89	71,422.72
Miscellaneous	345,470.92	5.00	-	345,475.92
Total Revenues	<u>17,800,288.11</u>	<u>1,422,227.66</u>	<u>67,705.89</u>	<u>19,290,221.66</u>
<u>EXPENDITURES</u>				
Current				
Instruction	8,093,805.82	177,438.03	-	8,271,243.85
Support Services				
Pupil Services	469,039.98	-	-	469,039.98
Improvement of Instructional Services	1,390,265.03	-	-	1,390,265.03
Educational Media Services	251,611.56	-	-	251,611.56
General Administration	880,721.93	-	-	880,721.93
School Administration	987,044.53	-	-	987,044.53
Business Administration	221,932.69	141,553.32	-	363,486.01
Maintenance and Operation of Plant	1,572,295.52	116,484.82	-	1,688,780.34
Student Transportation Services	848,786.56	-	-	848,786.56
Central Support Services	272,185.21	-	-	272,185.21
Other Support Services	56,330.70	-	-	56,330.70
Enterprise Operations	82,778.04	-	-	82,778.04
Food Services Operation	902,081.42	-	-	902,081.42
Capital Outlay	-	220,452.58	-	220,452.58
Debt Services				
Principal	-	213,000.00	895,000.00	1,108,000.00
Interest	-	18,811.55	107,279.10	126,090.65
Total Expenditures	<u>16,028,878.99</u>	<u>887,740.30</u>	<u>1,002,279.10</u>	<u>17,918,898.39</u>
Revenues over (under) Expenditures	<u>1,771,409.12</u>	<u>534,487.36</u>	<u>(934,573.21)</u>	<u>1,371,323.27</u>
<u>OTHER FINANCING SOURCES (USES)</u>				
Proceeds of Bonds	-	5,390,000.00	-	5,390,000.00
Premiums on Bonds Sold	-	652,417.90	-	652,417.90
Transfers In	-	-	1,002,279.10	1,002,279.10
Transfers Out	-	(1,002,279.10)	-	(1,002,279.10)
Total Other Financing Sources (Uses)	<u>-</u>	<u>5,040,138.80</u>	<u>1,002,279.10</u>	<u>6,042,417.90</u>
Net Change in Fund Balances	1,771,409.12	5,574,626.16	67,705.89	7,413,741.17
Fund Balances - Beginning (Restated)	<u>2,492,856.22</u>	<u>1,405,208.04</u>	<u>1,933,025.72</u>	<u>5,831,089.98</u>
Fund Balances - Ending	<u>\$ 4,264,265.34</u>	<u>\$ 6,979,834.20</u>	<u>\$ 2,000,731.61</u>	<u>\$ 13,244,831.15</u>

The notes to the basic financial statements are an integral part of this statement.

DOOLY COUNTY BOARD OF EDUCATION  
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
TO THE STATEMENT OF ACTIVITIES  
JUNE 30, 2021

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E") \$ 7,413,741.17

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay	\$ 348,361.43	
Depreciation expense	<u>(1,254,496.00)</u>	(906,134.57)

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position.	(63,529.00)
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Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	168,727.47
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.

General obligation bonds issued, including a premium of \$652,417.90	\$ (6,042,417.90)	
Bond principal retirements	895,000.00	
Installment sales agreement payments	<u>213,000.00</u>	(4,934,417.90)

District pension/OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.

Pension expense	\$ (452,804.47)	
OPEB expense	<u>52,011.00</u>	(400,793.47)

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued interest on issuance of bonds	\$ (34,533.33)	
Compensated absences	(46,345.05)	
Amortization of premium	<u>70,260.39</u>	(10,617.99)

Change in net position of governmental activities (Exhibit "B")	\$	<u><u>1,266,975.71</u></u>
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DOOLY COUNTY BOARD OF EDUCATION  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2021

EXHIBIT "G"

PRIVATE  
PURPOSE  
TRUSTS

---

ASSETS

Cash and Cash Equivalents	\$	2,590.78
Investments		23,632.59
Total Assets		<u>26,223.37</u>

NET POSITION

Held in Trust for Private Purposes	\$	<u>26,223.37</u>
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DOOLY COUNTY BOARD OF EDUCATION  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
YEAR ENDED JUNE 30, 2021

EXHIBIT "H"

	PRIVATE PURPOSE TRUSTS
	<hr/>
<u>ADDITIONS</u>	
Investment Earnings	
Interest	\$ 252.37
	<hr/>
<u>DEDUCTIONS</u>	
Scholarships	-
	<hr/>
Change in Net Position	252.37
Net Position - Beginning	25,971.00
	<hr/>
Net Position - Ending	\$ 26,223.37
	<hr/> <hr/>

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DOOLY COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2021

EXHIBIT "I"

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

**Reporting Entity**

The Dooly County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

**Basis of Presentation**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

***Government-Wide Statements:***

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

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The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### ***Fund Financial Statements***

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and bond proceeds that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Private purpose trust funds are used to report all trust arrangements, other than those properly reported elsewhere, in which principal and income benefit individuals, private organizations or other governments.

### **Basis of Accounting**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

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The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

### **New Accounting Pronouncements**

In fiscal year 2021, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The cumulative effect of GASB Statement No. 84 is described in the restatement note.

### **Cash and Cash Equivalents**

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

### **Investments**

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

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Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

### Receivables

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

### Inventories

#### *Food Inventories*

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

### Restricted Assets

Certain resources set aside for repayment of debt are classified as restricted assets on the Statement of Net Position because their use is limited by applicable debt statutes, e.g. Qualified Zone Academy Bond sinking funds.

### Capital Assets

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.



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Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	\$ All	N/A
Construction in Progress	\$ 25,000.00	N/A
Land Improvements	\$ 25,000.00	20 to 80 years
Buildings and Improvements	\$ 25,000.00	10 to 80 years
Equipment	\$ 10,000.00	5 to 20 years
Intangible Assets	\$ 100,000.00	5 to 10 years

### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

### Compensated Absences

Compensated absences payable consists of vacation leave employees earned based on services already rendered.

Vacation leave of 10 days is awarded on a fiscal year basis to all full-time personnel employed on a twelve-month basis. No other employees are eligible to earn vacation leave. Vacation leave not utilized during the fiscal year may be carried over to the next fiscal year, providing such vacation leave does not exceed 20 days. Upon terminating employment, the School District pays all unused and unforfeited vacation benefits to employees for a maximum of 10 days. Accordingly, vacation benefits are accrued as a liability in the government-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements by fiscal-year end.

Members of the Teachers Retirement System of Georgia (TRS) may apply unused sick leave toward early retirement. The liability for early retirement will be borne by TRS rather than by the individual School Districts. Otherwise, sick leave does not vest with the employee, and no liability is reported in the School District's financial statements.

### Long-Term Liabilities and Bond Discounts/Premiums

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts

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should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Post-Employment Benefits Other than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-Employment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Fund Balances

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

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**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

### Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### Property Taxes

The Dooly County Board of Commissioners adopted the property tax levy for the 2020 tax digest year (calendar year) on September 30, 2020 (levy date) based on property values as of January 1, 2020. Taxes were due on December 20, 2020 (due dates). Taxes collected within the current fiscal year or within 60 days after year-end on the 2020 tax digest are reported as revenue in the governmental funds for fiscal year 2021. The Dooly County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2021, for maintenance and operations amounted to \$4,818,156.56.

The tax millage rate levied for the 2020 tax digest year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>16.404</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$498,651.23 during fiscal year ended June 30, 2021.

### Sales Taxes

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$1,419,797.85 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

### NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

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The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

**NOTE 4: DEPOSITS, CASH EQUIVALENTS AND INVESTMENTS**

**Collateralization of Deposits**

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

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### Categorization of Deposits

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2021, the School District had deposits with a carrying amount of \$8,940,257.08, and a bank balance of \$9,389,993.05. The bank balances insured by Federal depository insurance were \$439,602.36 and the bank balances collateralized with securities held by the pledging financial institution or by the pledging financial institution's trust department or agent in the School District's name were \$8,950,390.69.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents	
Statement of Net Position	
Cash and cash equivalents	\$ 9,219,648.42
Restricted cash held by trustee	2,031.46
Statement of Fiduciary Net Position	<u>2,590.78</u>
Total cash and cash equivalents	9,224,270.66
Add:	
Deposits with original maturity of three months or more reported as investments	187,524.23
Less:	
Investment pools reported as cash and cash equivalents	
Georgia Fund 1	<u>471,537.81</u>
Total carrying value of deposits - June 30, 2021	<u>\$ 8,940,257.08</u>

### Categorization of Cash Equivalents

The School District reported cash equivalents of \$471,537.81 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AA+ rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2021 was 36 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report, which is publicly available at <https://sao.georgia.gov/statewide-reporting/acfr>.

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### Categorization of Investments

At June 30, 2021, the School District had the following investments:

Investment Type	Fair Value	Investment Maturity Less Than 1 Year
Debt Securities		
U.S. Agencies		
Implicitly Guaranteed	\$ 1,998,700.15	\$ 1,998,700.15

### Fair Value of Investments

The School District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

The School District has the following recurring fair value measurements as of June 30, 2021:

Fannie Mae Discount, Notes Zero Coupon of \$1,998,700.15 are valued using a matrix pricing model. (Level 2 inputs)

### ***Interest Rate Risk***

Interest rate risk is the risk that changes in interest rates of debt investment will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

### ***Custodial Credit Risk***

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk.

At June 30, 2021, \$1,998,700.15 of the School District's applicable investments were held by the investment's counterparty, not in the School District's name.

### ***Credit Quality Risk***

Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments to those prescribed by O.C.G.A. §36-83-4. The School District does not have a formal policy that would further limit its investment choices or one that addresses credit risk.

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The investments subject to credit quality risk are reflected below:

<u>Rated Debt Investments</u>	<u>Fair Value</u>	<u>Quality Ratings</u>
		AAA
Debt Securities		
U. S. Agencies		
Implicitly Guaranteed	\$ 1,998,700.15	\$ 1,998,700.15

***Concentration of Credit Risk***

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The School District does not have a formal policy for managing concentration of credit risk. More than 5% of the School District's investments are in Fannie Mae Discount Notes. This investment is 91% of the School District's total investments.

**NOTE 5: RESTRICTED ASSETS**

The restricted assets represent the cash balance and investment balance, totaling \$2,031.46 and \$1,998,700.15, respectively, for the QZAB Bond Sinking Fund.



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NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2020	Increases	Decreases	Transfers	Balances June 30, 2021
Governmental Activities					
Capital Assets,					
Not Being Depreciated:					
Land	\$ 309,734.00	\$ -	\$ -	\$ -	\$ 309,734.00
Construction in Progress	-	186,880.77	-	-	186,880.77
Total Capital Assets					
Not Being Depreciated	309,734.00	186,880.77	-	-	496,614.77
Capital Assets					
Being Depreciated					
Buildings and Improvements	30,180,150.31	46,825.00	59,923.00	-	30,167,052.31
Equipment	5,232,514.33	114,655.66	69,313.00	(11,266.00)	5,266,590.99
Land Improvements	1,593,970.00	-	27,190.00	11,266.00	1,578,046.00
Less Accumulated Depreciation for:					
Buildings and Improvements	10,019,941.00	846,011.00	22,678.00	-	10,843,274.00
Equipment	3,221,969.00	362,624.00	69,313.00	-	3,515,280.00
Land Improvements	1,353,793.00	45,861.00	906.00	-	1,398,748.00
Total Capital Assets,					
Being Depreciated, Net	22,410,931.64	(1,093,015.34)	63,529.00	-	21,254,387.30
Governmental Activities					
Capital Assets - Net	\$ 22,720,665.64	\$ (906,134.57)	\$ 63,529.00	\$ -	\$ 21,751,002.07

Current year depreciation expense by function is as follows:

Instruction	\$ 981,145.00
Support Services	
General Administration	\$ 11,535.00
Maintenance and Operation of Plant	7,334.00
Student Transportation Services	240,488.00
Food Services	13,994.00
	\$ 1,254,496.00

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**NOTE 7: INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2021, consisted of the following:

Transfers to	Transfers From Capital Projects Fund
Debt Service Fund	\$ 1,002,279.10

Transfers are used to move sales tax revenues collected by the capital projects fund to the debt service fund to pay general obligation debt requirements.

**NOTE 8: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	Governmental Activities				
	Balance July 1, 2020 Restated	Additions	Deductions	Balance June 30, 2021	Due Within One Year
General Obligation (G.O.) Bonds	\$ 895,000.00	\$ 5,390,000.00	\$ 895,000.00	\$ 5,390,000.00	\$ 840,000.00
Unamortized Bond Premiums	-	652,417.90	70,260.39	582,157.51	120,446.38
Qualified Zone Academy Bonds	2,000,000.00	-	-	2,000,000.00	2,000,000.00
Installment Sales Agreements	879,000.00	-	213,000.00	666,000.00	217,000.00
Compensated Absences (1)	124,131.45	110,684.12	64,339.07	170,476.50	-
	<u>\$ 3,898,131.45</u>	<u>\$ 6,153,102.02</u>	<u>\$ 1,242,599.46</u>	<u>\$ 8,808,634.01</u>	<u>\$ 3,177,446.38</u>

(1) The portion of compensated absences due within one year has been determined to be immaterial to the basic financial statements.

**General Obligation Debt Outstanding**

The School District's bonded debt consists of general obligation bonds that are generally callable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District had no unused line of credit or outstanding notes from direct borrowings and direct placements related to governmental activities as of June 30, 2021. In the event the entity is unable to make the principal and interest payments using proceeds from the Education Special Purpose Local Option Sales Tax (ESPLOST), the debt will be satisfied from a direct annual ad valorem tax levied upon all taxable property within the School District. Additional security is provided by the State of Georgia Intercept Program which allows for state appropriations entitled to the School District to be transferred to the Debt Service Account Custodian for the payment of debt.

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During the current year, the School District issued general obligation bonds totaling \$5,390,000.00 for capital outlay projects. Of the total amount originally authorized, \$310,000.00 remains unissued.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2020	3.0% - 4.0%	11/17/2020	5/1/2026	\$ 5,390,000.00	\$ 5,390,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized
	Principal	Interest	Bond Premium
2022	\$ 840,000.00	\$ 207,200.00	\$ 120,446.38
2023	960,000.00	182,000.00	120,446.38
2024	1,000,000.00	143,600.00	120,446.38
2025	1,270,000.00	103,600.00	120,446.38
2026	1,320,000.00	52,800.00	100,371.99
Total Principal and Interest	\$ 5,390,000.00	\$ 689,200.00	\$ 582,157.51

### Qualified Zone Academy Bonds (QZAB)

Section 226 of the Taxpayer Relief Act of 1997 (Public Law 105-34) provides for a source of capital at no or at nominal interest rates for costs incurred by School Districts in connection with the establishment of special academic programs, in partnership with the business community.

This agreement establishes a method of repayment for qualified interest-free debt instrument. The agreement requires the School District to deposit funds annually into a sinking fund account on or before May 1, 2011. The amount on deposit at June 30, 2021 was \$2,000,731.61.

In the event the amount of funds lawfully available is not sufficient to pay the QZAB payments when due in any year, the School District shall levy an ad valorem tax on all taxable property located within the boundaries of the School District subject to taxation for such purposes, at such rate or rates (subject to the 20 Mills Limitation) as may be necessary to produce in each calendar year revenues which shall be sufficient to fulfill the School District's obligations.

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Debt currently outstanding under Qualified Zone Academy Bonds is as follows:

Description	Interest Rate	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
QZAB Series 2005C	0.00%	10/20/2005	10/20/2021	\$ 2,000,000.00	\$ 2,000,000.00

The following schedule reports the annual Qualified Zone Academy Bond payments:

Fiscal Year Ended June 30:	Principal	Interest
2022	\$ 2,000,000.00	\$ -

### Installment Sales Agreement

The School District entered into an agreement dated October 1, 2015 with the Georgia Municipal Association, Inc. (GMA) in order to refinance a capital lease dated July 1, 2006 with the Georgia School Board Association (GSBA). Under the terms of the installment sale agreement, the GMA purchased the real property consisting of six classrooms, an administrative suite addition, and a corridor attaching the school building to the gymnasium from the GSBA. The School District will make annual payments through May 1, 2024 to purchase the property from the GMA. The debt currently outstanding, associated with this agreement is as follows:

Purpose	Interest Rate	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
Capital Outlay Improvements for six classrooms, administrative suite and a corridor to connect the high school to the gymnasium	2.15%	10/1/2015	5/1/2024	\$ 1,895,000.00	\$ 666,000.00

The following is a schedule of total installment sales agreement payments:

Fiscal Year Ended June 30:	Principal	Interest
2022	\$ 217,000.00	\$ 14,320.00
2023	222,000.00	9,654.00
2024	227,000.00	4,880.00
Total Principal and Interest	\$ 666,000.00	\$ 28,854.00

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### Compensated Absences

Compensated absences represent obligations of the School District relating to employees' rights to receive compensation for future absences based upon service already rendered. This obligation relates only to vesting accumulating leave in which payment is probable and can be reasonably estimated. Typically, the general fund is the fund used to liquidate this long-term debt. The School District uses the vesting method to compute compensated absences.

For fiscal year 2021, the School District began recording the accumulated compensated absences liability at June 30 in the government-wide financial statements. This is a change in accounting principle, which resulted in the need to restate beginning net position. See Note 14.

### NOTE 9: RISK MANAGEMENT

#### Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters.

#### ***Georgia School Boards Association Risk Management Fund***

The School District participates in the Georgia School Boards Association Risk Management Fund (the Fund), a public entity risk pool organized on August 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, errors and omissions liability, cyber risk and property damage, including safety engineering and other loss prevention and control techniques, and to administer the Fund including the processing and defense of claims brought against members of the Fund. The School District pays an annual contribution to the Fund for coverage. Reinsurance is provided to the Fund through agreements by the Fund with insurance companies according to their specialty for property (including coverage for flood and earthquake), machinery breakdown, general liability, errors and omissions, crime, cyber risk and automobile risks. Reinsurance limits and retentions vary by line of coverage.

#### Workers' Compensation

#### ***Georgia School Boards Association Workers' Compensation Fund***

The School District participates in the Georgia School Boards Association Workers' Compensation Fund (the Fund), a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program to reduce the risk of loss from employee accidents. The School District pays an annual contribution to the Fund for coverage. The Fund provides statutory limits of coverage for Workers' Compensation coverage and a \$2,000,000 limit per occurrence for Employers' Liability coverage. Excess insurance coverage is provided through an agreement between the Fund and the Safety National Casualty Corporation to limit the Fund's exposure to large losses.

#### Unemployment Compensation

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

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Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2020	\$ -	\$ 5,854.00	\$ 5,854.00	\$ -
2021	\$ -	\$ 1,420.80	\$ 1,420.80	\$ -

### Surety Bond

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	\$ 50,000.00

### NOTE 10: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2021:

Nonspendable	
Inventories	\$ 86,810.62
Restricted	
Continuation of Federal Programs	\$ 298,747.40
Capital Projects	6,979,834.20
Debt Service	2,000,731.61
	9,279,313.21
Assigned	
School Activity Accounts	47,809.16
Unassigned	3,830,898.16
Fund Balance, June 30, 2021	\$ 13,244,831.15

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

### NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES

#### Federal Grants

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

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## Litigation

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

## NOTE 12: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

### Georgia School Personnel Post-Employment Health Benefit Fund

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

**Benefits Provided:** The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$285,414.00 for the year ended June 30, 2021. Active employees are not required to contribute to the School OPEB Fund.

### ***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2021, the School District reported a liability of \$11,819,169.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2020. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2019. An expected total OPEB liability as of June 30, 2020 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2020. At June 30, 2020, the School District's proportion was 0.080470%, which was a decrease of 0.000387% from its proportion measured as of June 30, 2019.



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For the year ended June 30, 2021, the School District recognized OPEB expense of \$233,403.00. At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 1,290,286.00
Changes of assumptions	1,954,628.00	1,051,652.00
Net difference between projected and actual earnings on OPEB plan investments	30,805.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	380,529.00	1,533,376.00
School District contributions subsequent to the measurement date	285,414.00	-
Total	\$ 2,651,376.00	\$ 3,875,314.00

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB
2022	\$ (470,995.00)
2023	\$ (471,822.00)
2024	\$ (402,203.00)
2025	\$ (256,500.00)
2026	\$ 23,872.00
Thereafter	\$ 68,296.00

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**Actuarial assumptions:** The total OPEB liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020:

**OPEB:**

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.30%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.00%
Medicare Eligible	5.25%
Ultimate trend rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2029
Medicare Eligible	2023

Mortality rates were based on the RP – 2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree Mortality Table projected generationally with MP-2019 projection scale (set forward one year and adjusted 106%) is used for death prior to retirement and for service retirements and beneficiaries. The Pub-2010 Teachers Mortality Table for Disabled Retirees projected generationally with MP-2019 Projection scale (set forward one year and adjusted 106%) is used for disability retirements. For both, rates of improvement were reduced by 20% for all years prior to the ultimate rate.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB. There is a margin for future mortality improvement in the tables used by the plan.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation which was changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation.

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The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2019 valuation were based on a review of recent plan experience done concurrently with the June 30, 2019 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	0.50%
Equities	70.00%	9.20%
Total	100.00%	

**Discount Rate:** In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 2.22% was used as the discount rate, as compared with last year's rate of 3.58%. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation bonds with an average rating of AA or higher (2.21% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2118.

**Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate:** The following presents the collective net OPEB liability of the participating employers calculated using the discount rate of 2.22%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.22%) or 1-percentage-point higher (3.22%) than the current discount rate:

	1% Decrease (1.22%)	Current Discount Rate (2.22%)	1% Increase (3.22%)
School District's proportionate share of the Net OPEB liability	\$ 13,885,574.00	\$ 11,819,169.00	\$ 10,166,622.00

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***Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates:*** The following presents the collective net OPEB liability of the participating employers, as well as what the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
School District's proportionate share of the Net OPEB liability	\$ 9,840,646.00	\$ 11,819,169.00	\$ 1,438,781.00

***OPEB plan fiduciary net position:*** Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at <https://sao.georgia.gov/statewide-reporting/acfr>.

#### NOTE 13: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

#### **Teachers Retirement System of Georgia (TRS)**

***Plan Description:*** All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at [www.trsga.com/publications](http://www.trsga.com/publications).

***Benefits Provided:*** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

***Contributions:*** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2021. The School District's contractually required contribution rate for the year ended June 30, 2021 was 19.06% of annual School District payroll, of which 18.93% of

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payroll was required from the School District and 0.13% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$1,297,566.00 and \$9,102.72 from the School District and the State, respectively.

### Public School Employees Retirement System (PSERS)

**Plan Description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at [www.ers.ga.gov/financials](http://www.ers.ga.gov/financials).

**Benefits Provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.50, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$45,024.00.

### ***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2021, the School District reported a liability of \$12,915,706.00 for its proportionate share of the net pension liability for TRS.

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The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 12,915,706.00
State of Georgia's proportionate share of the net pension liability associated with the School District	<u>81,635.00</u>
Total	<u>\$ 12,997,341.00</u>

The net pension liability for TRS was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2020.

At June 30, 2020, the School District's TRS proportion was 0.053318%, which was a decrease of 0.000648% from its proportion measured as of June 30, 2019.

At June 30, 2021, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$259,106.00.

The PSERS net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2020.

For the year ended June 30, 2021, the School District recognized pension expense of \$1,748,494.47 for TRS, and \$52,141.00 for PSERS and revenue of (\$1,876.00) for TRS and \$52,141.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

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At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 562,483.00	\$ -
Changes of assumptions	1,330,333.00	-
Net difference between projected and actual earnings on pension plan investments	311,077.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	83,640.00	1,163,582.00
School District contributions subsequent to the measurement date	<u>1,297,566.00</u>	<u>-</u>
Total	<u>\$ 3,585,099.00</u>	<u>\$ 1,163,582.00</u>

The School District contributions subsequent to the measurement date for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2022	\$ 109,990.00
2023	\$ 310,511.00
2024	\$ 424,639.00
2025	\$ 278,811.00

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**Actuarial assumptions:** The total pension liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

***Teachers Retirement System:***

Inflation	2.50%
Salary increases	3.00% – 8.75%, average, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation
Post-retirement benefit increase:	1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018.

***Public School Employees Retirement System:***

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.30%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.



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The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.10)%
Domestic large equities	51.00%	46.20%	8.90%
Domestic small equities	1.50%	1.30%	13.20%
International developed market equities	12.40%	12.40%	8.90%
International emerging market equities	5.10%	5.10%	10.90%
Alternatives	-	5.00%	12.00%
Total	100.00%	100.00%	

\* Rates shown are net of the 2.75% assumed rate of inflation, with the exception of TRS, which assumed a rate of 2.50% rate of inflation.

**Discount Rate:** The discount rate used to measure the total TRS pension liability was 7.25%. The discount rate used to measure the total PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate:** The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

Teachers Retirement System:	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
School District's proportionate share of the net pension liability	\$ 20,481,227.00	\$ 12,915,706.00	\$ 6,714,149.00

DOOLY COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2021

EXHIBIT "I"

***Pension plan fiduciary net position:*** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at [www.trsga.com/publications](http://www.trsga.com/publications) and [www.ers.ga.gov/financials](http://www.ers.ga.gov/financials).

**NOTE 14: RESTATEMENT OF PRIOR YEAR NET POSITION AND FUND BALANCE**

For fiscal year 2021, the School District made prior period adjustments due to the adoption of GASB Statement No. 84, as described in "New Accounting Pronouncements," which requires the restatement of the June 30, 2020 net position in governmental activities and fund balance in the general fund. The School District also made prior period adjustments due to the recording of compensated absences for the first time, which requires the restatement of the June 30, 2020 net position in governmental activities. These changes are in accordance with generally accepted accounting principles.

Net Position, July 1, 2020 as previously reported	\$ 2,084,240.06
Prior Period Adjustment	
Compensated Absences recorded for the first time	(124,131.45)
Prior Period Adjustment - Implementation of GASB No. 84	
School Activity Account Reclassification	<u>22,022.09</u>
Net Position, July 1, 2020, as restated	<u>\$ 1,982,130.70</u>
Fund Balance (General Fund), July 1, 2020, as previously reported	\$ 2,470,834.13
Prior Period Adjustment - Implementation of GASB No. 84	
School Activity Account Reclassification	<u>22,022.09</u>
Fund Balance (General Fund), July 1, 2020, as restated	<u>\$ 2,492,856.22</u>

Funds Held for Others of \$22,022.09 was reclassified to Net Position and Fund Balance (general fund).

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DOOLY COUNTY BOARD OF EDUCATION  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "1"

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2021	0.053318%	\$ 12,915,706.00	\$ 81,635.00	\$ 12,997,341.00	\$ 6,923,360.98	186.55%	77.01%
2020	0.053966%	\$ 11,604,149.00	\$ 124,286.00	\$ 11,728,435.00	\$ 6,659,401.24	174.25%	78.56%
2019	0.061599%	\$ 11,434,094.00	\$ 108,589.00	\$ 11,542,683.00	\$ 7,414,566.37	154.21%	80.27%
2018	0.065063%	\$ 12,092,159.00	\$ 100,175.00	\$ 12,192,334.00	\$ 7,630,230.41	158.48%	79.33%
2017	0.062819%	\$ 12,960,260.00	\$ 154,733.00	\$ 13,114,993.00	\$ 7,074,419.20	183.20%	76.06%
2016	0.064350%	\$ 9,795,887.00	\$ 135,037.00	\$ 9,930,924.00	\$ 6,800,258.94	144.05%	81.44%
2015	0.069296%	\$ 8,754,636.00	\$ 30,826.00	\$ 8,785,462.00	\$ 7,069,568.40	123.84%	84.03%

DOOLY COUNTY BOARD OF EDUCATION  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "2"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2021	\$ 1,297,566.00	\$ 1,297,566.00	\$ -	\$ 6,856,351.91	18.93%
2020	\$ 1,453,213.47	\$ 1,453,213.47	\$ -	\$ 6,923,360.98	20.99%
2019	\$ 1,376,492.00	\$ 1,376,492.00	\$ -	\$ 6,659,401.24	20.67%
2018	\$ 1,267,469.79	\$ 1,267,469.79	\$ -	\$ 7,414,566.37	17.09%
2017	\$ 1,079,921.18	\$ 1,079,921.18	\$ -	\$ 7,630,230.41	14.15%
2016	\$ 997,140.18	\$ 997,140.18	\$ -	\$ 7,074,419.20	14.10%
2015	\$ 894,234.05	\$ 894,234.05	\$ -	\$ 6,800,258.94	13.15%
2014	\$ 868,143.00	\$ 868,143.00	\$ -	\$ 7,069,568.40	12.28%

DOOLY COUNTY BOARD OF EDUCATION  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "3"

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2021	0.00%	\$ -	\$ 259,106.00	\$ 259,106.00	\$ 541,937.37	N/A	84.45%
2020	0.00%	\$ -	\$ 233,827.00	\$ 233,827.00	\$ 523,436.26	N/A	85.02%
2019	0.00%	\$ -	\$ 235,089.00	\$ 235,089.00	\$ 604,723.51	N/A	85.26%
2018	0.00%	\$ -	\$ 245,057.00	\$ 245,057.00	\$ 702,300.05	N/A	85.69%
2017	0.00%	\$ -	\$ 346,042.00	\$ 346,042.00	\$ 710,915.26	N/A	81.00%
2016	0.00%	\$ -	\$ 221,931.00	\$ 221,931.00	\$ 547,942.61	N/A	87.00%
2015	0.00%	\$ -	\$ 164,743.00	\$ 164,743.00	\$ 523,971.52	N/A	88.29%

DOOLY COUNTY BOARD OF EDUCATION  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
SCHOOL OPEB FUND

SCHEDULE "4"

For the Year Ended June 30	School District's proportion of the Net OPEB Liability (NOL)	School District's proportionate share of the NOL	State of Georgia's proportionate share of the NOL associated with the School District	Total	School District's covered- employee payroll	School District's proportionate share of the NOL as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2021	0.080470%	\$ 11,819,169.00	\$ -	\$ 11,819,169.00	\$ 6,320,587.01	186.99%	3.99%
2020	0.080857%	\$ 9,922,889.00	\$ -	\$ 9,922,889.00	\$ 6,140,660.08	161.59%	4.63%
2019	0.094808%	\$ 12,049,806.00	\$ -	\$ 12,049,806.00	\$ 7,122,303.56	169.18%	2.93%
2018	0.090151%	\$ 12,666,179.00	\$ -	\$ 12,666,179.00	\$ 7,939,924.15	159.53%	1.61%

DOOLY COUNTY BOARD OF EDUCATION  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
SCHOOL OPEB FUND

SCHEDULE "5"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2021	\$ 285,414.00	\$ 285,414.00	\$ -	\$ 6,016,175.05	4.74%
2020	\$ 272,131.00	\$ 272,131.00	\$ -	\$ 6,320,587.01	4.31%
2019	\$ 435,468.00	\$ 435,468.00	\$ -	\$ 6,140,838.68	7.09%
2018	\$ 491,385.00	\$ 491,385.00	\$ -	\$ 7,122,303.56	6.90%



**Teachers Retirement System**

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teacher Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

**Public School Employees Retirement System**

**Changes of benefit terms:** The member contribution rate was increased from \$4.00 to \$10.00 per month for members joining the System on or after July 1, 2012. The monthly benefit accrual rate was increased from \$14.75 to \$15.00 per year of credible service effective July 1, 2017. The monthly benefit accrual was increased from \$15.00 to \$15.25 per year of credible service effective July 1, 2018. The monthly benefit accrual was increased from \$15.25 to \$15.50 per year of credible service effective July 1, 2019. A 2% cost-of-living adjustment (COLA) was granted to certain retirees and beneficiaries effective July 2016, another July 2017, and another July 2018. Two 1.5% COLAs were granted to certain retirees and beneficiaries effective July 2019 and January 2020.

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. The assumed investment rate of return remained at 7.30% for the June 30, 2019 valuation.

**School OPEB Fund**

**Changes of benefit terms:** There have been no changes in benefit terms.

**Changes in assumptions:** The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to State OPEB fund based on their last employer payroll location; irrespective of retirement affiliation.

The June 30, 2019 decremental valuation were changed to reflect the Teachers Retirement Systems experience study.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018, to 3.58% as of June 30, 2019, and to 2.22% as of June 30, 2020.

## DOOLY COUNTY BOARD OF EDUCATION

SCHEDULE "7"

## GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

## BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2021

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
<b>REVENUES</b>				
Property Taxes	\$ 5,253,381.00	\$ 5,253,381.00	\$ 5,367,387.72	\$ 114,006.72
Sales Taxes	31,893.00	31,893.00	73,452.89	41,559.89
State Funds	5,999,922.00	5,999,922.00	6,406,141.83	406,219.83
Federal Funds	3,360,144.00	3,360,144.00	5,552,563.19	2,192,419.19
Charges for Services	16,800.00	16,800.00	53,979.54	37,179.54
Investment Earnings	2,852.00	2,852.00	1,292.02	(1,559.98)
Miscellaneous	176,298.00	176,298.00	345,470.92	169,172.92
Total Revenues	14,841,290.00	14,841,290.00	17,800,288.11	2,958,998.11
<b>EXPENDITURES</b>				
Current				
Instruction	8,182,103.00	12,855,589.00	8,093,805.82	4,761,783.18
Support Services				
Pupil Services	457,848.00	1,138,793.00	469,039.98	669,753.02
Improvement of Instructional Services	1,071,027.00	1,812,491.00	1,390,265.03	422,225.97
Educational Media Services	269,043.00	290,576.00	251,611.56	38,964.44
General Administration	556,276.00	1,766,576.00	880,721.93	885,854.07
School Administration	963,453.00	1,029,237.00	987,044.53	42,192.47
Business Administration	231,001.00	246,074.00	221,932.69	24,141.31
Maintenance and Operation of Plant	1,165,412.00	2,452,162.00	1,572,295.52	879,866.48
Student Transportation Services	822,062.00	1,293,167.00	848,786.56	444,380.44
Central Support Services	213,549.00	268,386.00	272,185.21	(3,799.21)
Other Support Services	56,595.00	87,828.00	56,330.70	31,497.30
Enterprise Operations	-	-	82,778.04	(82,778.04)
Food Services Operation	1,172,400.00	1,339,636.00	902,081.42	437,554.58
Total Expenditures	15,160,769.00	24,580,515.00	16,028,878.99	8,551,636.01
Excess of Revenues over (under) Expenditures	(319,479.00)	(9,739,225.00)	1,771,409.12	11,510,634.12
<b>OTHER FINANCING SOURCES(USES)</b>				
Other Sources	454,794.00	454,794.00	-	(454,794.00)
Other Uses	(145,637.00)	(145,637.00)	-	145,637.00
Total Other Financing Sources (Uses)	309,157.00	309,157.00	-	(309,157.00)
Net Change in Fund Balances	(10,322.00)	(9,430,068.00)	1,771,409.12	11,201,477.12
Fund Balances - Beginning (Restated)	2,470,909.13	2,470,909.13	2,492,856.22	21,947.09
Adjustments	80,420.23	23,843.76	-	(23,843.76)
Fund Balances - Ending	\$ 2,541,007.36	\$ (6,935,315.11)	\$ 4,264,265.34	\$ 11,199,580.45

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts.

The actual revenues and expenditures of the various principal accounts are \$118,396.89 and \$136,112.57, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2021

SCHEDULE "8"

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	215GA324N199	\$ 362,061.04
National School Lunch Program	10.555	215GA324N199	452,524.71
Total Child Nutrition Cluster			<u>814,585.75</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
Child Nutrition Discretionary Grants Limited Availability	10.579	215GA350N8103	54,923.73
State Administrative Expenses for Child Nutrition	10.560	205GA904N2533	791.79
Total Other Programs			<u>55,715.52</u>
Total U. S. Department of Agriculture			<u>870,301.27</u>
Education, U. S. Department of			
Education Stabilization Fund			
Pass-Through From Georgia Department of Education			
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D200012	738,218.56
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D210012	1,313,412.96
Total Education Stabilization Fund			<u>2,051,631.52</u>
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027A	H027A190073	13,416.00
Grants to States	84.027A	H027A200073	258,012.77
Total Special Education Cluster			<u>271,428.77</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A200010	24,605.47
Comprehensive Literacy Development	84.371C	S371C190016-19A	132,708.31
English Language Acquisition State Grants	84.365A	S365A190010	1,994.00
English Language Acquisition State Grants	84.365A	S365A200010	8,828.79
Migrant Education - State Grant Program	84.011	S011A190011	16,535.00
Migrant Education - State Grant Program	84.011	S011A200011	6,848.89
Rural Education	84.358B	S365B190010	28,749.00
Rural Education	84.358B	S365B200010	13,434.00
Student Support and Academic Enrichment Program	84.424A	S424A200011	133,908.22
Supporting Effective Instruction State Grants	84.367A	S367A190001	12,243.63
Supporting Effective Instruction State Grants	84.367A	S367A200001	38,127.59
Title I Grants to Local Educational Agencies	84.010A	S010A190010	641,139.00
Title I Grants to Local Educational Agencies	84.010A	S010A200010	890,542.44
Total Other Programs			<u>1,949,664.34</u>
Total U. S. Department of Education			<u>4,272,724.63</u>

DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2021

SCHEDULE "8"

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Health and Human Services, U. S. Department of Pass-Through From Bright From the Start Georgia Department of Early Care and Learning COVID-19 - Child Care and Development Block Grant	93.575	2110GACCC5	8,116.00
Defense, U. S. Department of Direct Department of the Army R.O.T.C. Program	12. UNKNOWN		55,729.47
Total Expenditures of Federal Awards			\$ 5,206,871.37

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Dooly County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 4. Donated Personal Protective Equipment

In response to the COVID-19 pandemic, the federal government donated personal protective equipment (PPE) to Georgia Emergency Management and Homeland Security Agency (GEMA/HS). GEMA/HS, then, donated PPE with an estimated fair market value of \$1,780.00 to the Dooly County Board of Education. This amount is not included in the Schedule of Expenditures of Federal Awards and is not subject to audit. Therefore, this amount is unaudited.

DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF STATE REVENUE  
YEAR ENDED JUNE 30, 2021

SCHEDULE "9"

AGENCY/FUNDING	GOVERNMENTAL	
	FUND TYPE	
	GENERAL	
	FUND	
GRANTS		
Bright From the Start:		
Georgia Department of Early Care and Learning		
Pre-Kindergarten Program	\$	378,237.18
Summer Transition Program		38,666.00
Education, Georgia Department of		
Quality Basic Education		
Direct Instructional Cost		
Kindergarten Program		328,151.00
Kindergarten Program - Early Intervention Program		5,863.00
Primary Grades (1-3) Program		833,747.00
Primary Grades - Early Intervention (1-3) Program		82,196.00
Upper Elementary Grades (4-5) Program		450,482.00
Upper Elementary Grades - Early Intervention (4-5) Program		105,089.00
Middle School (6-8) Program		801,851.00
High School General Education (9-12) Program		577,495.00
Vocational Laboratory (9-12) Program		356,664.00
Students with Disabilities		352,599.00
Gifted Student - Category VI		28,079.00
Remedial Education Program		145,165.00
Alternative Education Program		55,968.00
English Speakers of Other Languages (ESOL)		166,137.00
Media Center Program		124,750.00
20 Days Additional Instruction		41,434.00
Staff and Professional Development		20,477.00
Principal Staff and Professional Development		1,050.00
Indirect Cost		
Central Administration		302,412.00
School Administration		416,601.00
Facility Maintenance and Operations		272,856.00
Amended Formula Adjustment		(181,738.00)
Categorical Grants		
Pupil Transportation		
Regular		295,017.00
Nursing Services		45,000.00
Sparsity		84,035.00
Other State Programs		
Food Services		23,522.00
Hygiene Products		1,006.00
Math and Science Supplements		7,234.00
School Security Grant		13,330.00
Teachers Retirement		9,102.72
Vocational Education		133,023.45
Georgia Emergency Management Agency		
Donations to LEA for COVID		30,616.48
Georgia Foundation for Public Education		
COVID-19 Response Fund		15,000.00
Office of the State Treasurer		
Public School Employees Retirement		45,024.00
	\$	6,406,141.83

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DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
YEAR ENDED JUNE 30, 2021

SCHEDULE "10"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETION DATE
<b>SPLOST IV (2015)</b>			
(1) To provide funds to pay or to be applied toward the cost of making certain lease-purchase payments in connection with the construction and renovation of certain improvements at Dooly County High School;	\$ 2,100,000.00	\$ 1,215,884.62	Completed
(2) To provide funds to pay or to be applied toward the cost of constructing additional classrooms at existing educational facilities;	1,400,000.00	-	Completed
(3) To provide funds to pay or to be applied toward the cost of improving existing educational facilities, including making energy management upgrades, purchasing equipment and upgrading athletic facilities;	550,000.00	438,129.56	Completed
(4) To provide funds to pay or to be applied toward the cost of acquiring and upgrading system-wide instructional and administrative technology, including reimbursements for purchased instructional and administrative technology;	550,000.00	560,197.89	Completed
(5) To provide funds to pay or to be applied toward the cost of purchasing safety and security equipment;	125,000.00	218,497.75	Completed
(6) To provide funds to pay or to be applied toward the cost of purchasing textbooks and furnishing;	600,000.00	469,171.54	Completed
(7) To provide funds to pay or to be applied toward the cost of purchasing vocational, fine arts, physical education and athletic equipment;	200,000.00	8,000.00	Completed
(8) To provide funds to pay or to be applied toward the cost of purchasing school buses, maintenance vehicles and equipment, including but not limited to, purchasing maintenance equipment for athletic fields;	1,250,000.00	1,138,149.80	Completed
(9) To provide funds to pay or to be applied toward the cost of purchasing band and athletic uniforms and equipment;	50,000.00	50,000.00	Completed
(10) To provide funds to pay or to be applied toward the cost of repairing HVAC and roofing of existing facilities;	175,000.00	5,017,971.71	Completed
(11) To provide funds to pay or to be applied toward the cost of and acquiring any property necessary or desirable therefor, both real and personal;	500,000.00	22,025.84	Completed
(12) To pay capitalized interest and the cost of issuing debt.	-	222,644.05	Completed
Subtotal SPLOST IV (2015) Projects	7,500,000.00	9,360,672.76	

PROJECT

**SPLOST V (2020)**

(1) To provide funds to pay or to be applied toward the cost of making certain lease-purchase payments in connection with the construction and renovation of certain improvements at Dooly County High School;	700,000.00	700,000.00	6/30/2024
(2) To provide funds to pay or to be applied toward the cost of acquiring and equipping a performing arts center/auditorium;	4,090,000.00	4,090,000.00	6/30/2024
(3) To provide funds to pay or to be applied toward making system-wide technology upgrades;	75,000.00	75,000.00	6/30/2025
(4) To provide funds to pay or to be applied toward the cost of acquiring and equipping a canning plant;	700,000.00	700,000.00	6/30/2025
(5) To provide funds to pay or to be applied toward the cost of repairing, remodeling, renovating and equipping Dooly County Schools;	500,000.00	500,000.00	6/30/2025
(6) To provide funds to pay or to be applied toward the cost of purchasing STEAM equipment;	75,000.00	75,000.00	6/30/2025
(7) To provide funds to pay or to be applied toward the cost of repairing, remodeling, renovating and equipping media centers;	100,000.00	100,000.00	6/30/2025

DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
YEAR ENDED JUNE 30, 2021

SCHEDULE "10"

PROJECT	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED
<b>SPLOST IV (2015)</b>				
(1) To provide funds to pay or to be applied toward the cost of making certain lease-purchase payments in connection with the construction and renovation of certain improvements at Dooly County High School;	\$ 9,362.30	\$ 984,073.07	\$ 993,435.37	\$ 222,449.25
(2) To provide funds to pay or to be applied toward the cost of constructing additional classrooms at existing educational facilities;	-	-	-	-
(3) To provide funds to pay or to be applied toward the cost of improving existing educational facilities, including making energy management upgrades, purchasing equipment and upgrading athletic facilities;	151,132.82	286,996.74	438,129.56	-
(4) To provide funds to pay or to be applied toward the cost of acquiring and upgrading system-wide instructional and administrative technology, including reimbursements for purchased instructional and administrative technology;	-	560,197.89	560,197.89	-
(5) To provide funds to pay or to be applied toward the cost of purchasing safety and security equipment;	3,352.00	215,145.75	218,497.75	-
(6) To provide funds to pay or to be applied toward the cost of purchasing textbooks and furnishing;	177,438.03	291,733.51	469,171.54	-
(7) To provide funds to pay or to be applied toward the cost of purchasing vocational, fine arts, physical education and athletic equipment;	-	7,342.15	7,342.15	657.85
(8) To provide funds to pay or to be applied toward the cost of purchasing school buses, maintenance vehicles and equipment, including but not limited to, purchasing maintenance equipment for athletic fields;	-	1,138,149.80	1,138,149.80	-
(9) To provide funds to pay or to be applied toward the cost of purchasing band and athletic uniforms and equipment;	-	29,583.09	29,583.09	20,416.91
(10) To provide funds to pay or to be applied toward the cost of repairing HVAC and roofing of existing facilities;	-	5,017,971.71	5,017,971.71	-
(11) To provide funds to pay or to be applied toward the cost of and acquiring any property necessary or desirable therefor, both real and personal;	-	22,025.84	22,025.84	-
(12) To pay capitalized interest and the cost of issuing debt.	2,197.50	220,446.55	222,644.05	-
Subtotal SPLOST IV (2015) Projects	<u>343,482.65</u>	<u>8,773,666.10</u>	<u>9,117,148.75</u>	<u>243,524.01</u>

PROJECT

**SPLOST V (2020)**

(1) To provide funds to pay or to be applied toward the cost of making certain lease-purchase payments in connection with the construction and renovation of certain improvements at Dooly County High School;	222,449.25	-	-	-
(2) To provide funds to pay or to be applied toward the cost of acquiring and equipping a performing arts center/auditorium;	180,164.97	6,715.80	-	-
(3) To provide funds to pay or to be applied toward making system-wide technology upgrades;	-	-	-	-
(4) To provide funds to pay or to be applied toward the cost of acquiring and equipping a canning plant;	-	-	-	-
(5) To provide funds to pay or to be applied toward the cost of repairing, remodeling, renovating and equipping Dooly County Schools;	-	-	-	-
(6) To provide funds to pay or to be applied toward the cost of purchasing STEAM equipment;	-	-	-	-
(7) To provide funds to pay or to be applied toward the cost of repairing, remodeling, renovating and equipping media centers;	-	-	-	-



DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
YEAR ENDED JUNE 30, 2021

SCHEDULE "10"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETION DATE
(8) To provide funds to pay or to be applied toward the cost of purchasing school buses, maintenance and transportation vehicles, and equipment;	\$ 325,000.00	\$ 325,000.00	\$ 6/30/2025
(9) To provide funds to pay or to be applied toward the cost of purchasing textbooks and furnishing;	400,000.00	400,000.00	6/30/2025
(10) To provide funds to pay or to be applied toward the cost of purchasing safety and security equipment;	30,000.00	30,000.00	6/30/2025
(11) To provide funds to pay or to be applied toward the cost of purchasing band and athletic uniforms and equipment;	40,000.00	40,000.00	6/30/2025
(12) To provide funds to pay or to be applied toward the cost of making repairs to HVAC and roofing of existing facilities;	125,000.00	125,000.00	6/30/2025
(13) To provide funds to pay or to be applied toward the cost of and acquiring any property necessary or desirable therefor, both real and personal;	340,000.00	340,000.00	6/30/2025
(14) To pay the cost of issuing debt.	-	141,643.43	6/30/2025
Subtotal SPLOST V (2020) Projects	<u>7,500,000.00</u>	<u>7,641,643.43</u>	
Total	\$ <u><u>15,000,000.00</u></u>	\$ <u><u>17,002,316.19</u></u>	

DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
YEAR ENDED JUNE 30, 2021

SCHEDULE "10"

PROJECT	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED
(8) To provide funds to pay or to be applied toward the cost of purchasing school buses, maintenance and transportation vehicles, and equipment;	\$ -	\$ -	\$ -	\$ -
(9) To provide funds to pay or to be applied toward the cost of purchasing textbooks and furnishing;	-	-	-	-
(10) To provide funds to pay or to be applied toward the cost of purchasing safety and security equipment;	-	-	-	-
(11) To provide funds to pay or to be applied toward the cost of purchasing band and athletic uniforms and equipment;	-	-	-	-
(12) To provide funds to pay or to be applied toward the cost of making repairs to HVAC and roofing of existing facilities;	-	-	-	-
(13) To provide funds to pay or to be applied toward the cost of and acquiring any property necessary or desirable therefor, both real and personal;	-	-	-	-
(14) To pay the cost of issuing debt.	141,643.43	-	-	-
Subtotal SPLOST V (2020) Projects	<u>544,257.65</u>	<u>6,715.80</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 887,740.30</u>	<u>\$ 8,780,381.90</u>	<u>\$ 9,117,148.75</u>	<u>\$ 243,524.01</u>

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Dooly County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt.

Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

(4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding as follows:

Prior Years	\$ 215,196.00
Current Year	107,279.10
Total	<u>\$ 322,475.10</u>

## **Section II**

### **Compliance and Internal Control Reports**



# DOAA

Georgia Department  
of Audits & Accounts

Greg S. Griffin  
State Auditor

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Dr. Craig Lockhart, Superintendent and Members of the  
Dooly County Board of Education

We have audited the financial statements of the governmental activities, each major fund, and fiduciary activities of the Dooly County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated January 23, 2023. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify

any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying *Schedule of Findings and Questioned Costs* in finding FS 2021-001 that we consider to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **School District's Response to Findings**

The School District's response to the finding identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin".

Greg S. Griffin  
State Auditor

January 23, 2023



# DOAA

Georgia Department  
of Audits & Accounts

Greg S. Griffin  
State Auditor

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Dr. Craig Lockhart, Superintendent and Members of the  
Dooly County Board of Education

### Report on Compliance for Each Major Federal Program

We have audited the Dooly County Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our qualified and unmodified opinions on compliance for the major federal programs. However, our audit does not provide a legal determination of the School District's compliance.

### ***Basis for Qualified Opinion on Child Nutrition Cluster (10.553 and 10.555)***

As described in the accompanying *Schedule of Findings and Questioned Costs*, the School District did not comply with requirements regarding the Child Nutrition Cluster (10.553 and 10.555) as described in finding FA 2021-001 for Equipment and Real Property Management. Compliance with such requirements is necessary, in our opinion, for the School District to comply with requirements applicable to that program.

### ***Qualified Opinion on Child Nutrition Cluster (10.553 and 10.555)***

In our opinion, except for the noncompliance described in the “Basis for Qualified Opinion” paragraph, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the Child Nutrition Cluster (10.553 and 10.555) for the year ended June 30, 2021.

### ***Unmodified Opinion on Each of the Other Major Federal Programs***

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the *Summary of Auditor’s Results* section of the accompanying *Schedule of Findings and Questioned Costs* for the year ended June 30, 2021.

### ***Other Matters***

The School District’s response to the noncompliance finding identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District’s response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control over Compliance**

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District’s internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District’s internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of

deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control over compliance, described in the accompanying *Schedule of Findings and Questioned Costs* in finding FA 2021-001 that we consider to be a material weakness.

The School District's response to the internal control over compliance finding identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is fluid and cursive, with a horizontal line extending from the end.

Greg S. Griffin  
State Auditor

January 23, 2023



### **Section III**

#### **Auditee's Response to Prior Year Findings and Questioned Costs**



DOOLY COUNTY BOARD OF EDUCATION  
AUDITEE'S RESPONSE

*See response to finding number FA 2020-001.*

DOOLY COUNTY BOARD OF EDUCATION  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

**PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

<b>FA 2017-004</b>	<b>Improve Controls over Equipment</b>
<b>Federal Awarding Agency:</b>	U.S. Department of Education
<b>Pass-Through Entity:</b>	Georgia Department of Education

<b>Finding Status:</b>	Unresolved
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*See response to finding number FA 2020-001.*

<b>FA 2020-002</b>	<b>Improve Controls over Procurement and Suspension and Debarment</b>
<b>Federal Awarding Agency:</b>	U.S. Department of Agriculture, U.S. Department of Education
<b>Pass-Through Entity:</b>	Georgia Department of Education
<b>Repeat of Prior Year Finding:</b>	FA 2019-004, FA 2018-003

<b>Finding Status:</b>	Previously Reported Corrective Action Implemented
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<b>FA 2019-004</b>	<b>Improve Controls over Procurement and Suspension and Debarment</b>
<b>Federal Awarding Agency:</b>	U.S. Department of Agriculture, U.S. Department of Education
<b>Pass-Through Entity:</b>	Georgia Department of Education
<b>Repeat of Prior Year Finding:</b>	FA 2018-003

<b>Finding Status:</b>	Previously Reported Corrective Action Implemented
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<b>FA 2018-003</b>	<b>Improve Controls over Procurement and Suspension and Debarment</b>
<b>Federal Awarding Agency:</b>	U.S. Department of Agriculture, U.S. Department of Education
<b>Pass-Through Entity:</b>	Georgia Department of Education

<b>Finding Status:</b>	Previously Reported Corrective Action Implemented
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DOOLY COUNTY BOARD OF EDUCATION  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2020-003	Strengthen Controls over Consultation with Private School Officials
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<b>Federal Awarding Agency:</b>	U.S. Department of Education
<b>Pass-Through Entity:</b>	Georgia Department of Education
<b>Repeat of Prior Year Finding:</b>	FA 2019-005, FA 2018-004, FA 2017-007

**Finding Status:** Previously Reported Corrective Action Implemented

FA 2019-005	Strengthen Controls over Consultation with Private School Officials
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<b>Federal Awarding Agency:</b>	U.S. Department of Education
<b>Pass-Through Entity:</b>	Georgia Department of Education
<b>Repeat of Prior Year Finding:</b>	FA 2018-004, FA 2017-007

**Finding Status:** Previously Reported Corrective Action Implemented

FA 2018-004	Strengthen Controls over Consultation with Private School Officials
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<b>Federal Awarding Agency:</b>	U.S. Department of Education
<b>Pass-Through Entity:</b>	Georgia Department of Education
<b>Repeat of Prior Year Finding:</b>	FA 2017-007

**Finding Status:** Previously Reported Corrective Action Implemented

FA 2017-007	Strengthen Controls over Consultation with Private School Officials
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**Federal Awarding Agency:** U.S. Department of Education  
**Pass-Through Entity:** Georgia Department of Education

**Finding Status:** Previously Reported Corrective Action Implemented

## **Section IV**

### **Findings and Questioned Costs**

DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued:  
Governmental Activities, Each Major Fund, and  
Fiduciary Activities Unmodified

Internal control over financial reporting:  
▪ Material weakness(es) identified? No  
▪ Significant deficiency(ies) identified? Yes

Noncompliance material to financial statements noted: No

**Federal Awards**

Internal Control over major programs:  
▪ Material weakness(es) identified? Yes  
▪ Significant deficiency(ies) identified? None Reported

Type of auditor's report issued on compliance for major programs:

Child Nutrition Cluster (10.553 and 10.555)	Qualified
All other major programs	Unmodified

Any audit findings disclosed that are required to be reported in  
accordance with 2 CFR 200.516(a)? Yes

Identification of major programs:

<u>Assistance Listing Number</u>	<u>Assistance Listing Program or Cluster Title</u>
10.553, 10.555	Child Nutrition Cluster
84.010	Title I Grants to Local Educational Agencies
84.425	Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee? No

DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

## II FINANCIAL STATEMENT FINDINGS

<b>FS 2021-001</b>	<b>Internal Controls at the Central Office</b>
<b>Internal Control Impact:</b>	Significant Deficiency
<b>Compliance Impact:</b>	None
<b>Repeat of Prior Year Finding:</b>	FS 2020-001, FS 2019-001, FS 2018-001, FS 2017-001, FS 2016-001, FS 2015-001

**Description:**

The accounting procedures of the School District were insufficient to provide adequate internal controls at the Central Office.

**Criteria:**

The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are processed according to established procedures.

**Condition:**

**Cash and Cash Equivalents**

- The School District did not have adequate internal controls in place to ensure that the bank reconciliation function was separate from the record keeping function.
- One bank reconciliation did not agree to the general ledger by \$4,725.00.
- Two bank reconciliations were not dated by the preparer or reviewer.
- Four bank reconciliations were not signed or dated by the preparer and were not dated by the reviewer.
- One bank reconciliation was not signed or dated by the reviewer.
- Two bank reconciliations were not performed in a timely manner.
- One bank reconciliation contained a payroll check that was over one year old.

**Revenues/Receivables/Receipts**

- The School District did not have adequate internal controls in place to ensure that the asset custody and reconciliation functions were separate from the record keeping function, the bank reconciliation function and the journal entry function.

**Expenditures/Liabilities/Disbursements**

- The School District did not have adequate internal controls in place to ensure that the purchase order function was separated from the functions of cutting checks, reconciling bank statements, and entering journal entries.

**Employee Compensation**

- The School District did not have adequate procedures in place to ensure proper separation of duties or to ensure employee compensation expenditures were properly documented, calculated, and approved before disbursement.
- Our review of ten employees' salaries revealed two salary overpayments due to unapproved supplements totaling \$36,608.78, and an error in the calculation of one employee's salary caused an overpayment of \$1,969.86.



DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

## II FINANCIAL STATEMENT FINDINGS

### Cause:

In discussing this deficiency with the School District, they stated that these issues were a result of a lack of separation of duties and internal control procedures within the finance department due to lack of experience and training.

### Effect:

Without satisfactory accounting controls and procedures in place, the School District could place itself in a position where potential misappropriation of assets could occur. In addition, the lack of controls impacted its reporting of financial position and results of operations.

### Recommendation:

The School District should review accounting procedures in place and design and implement procedures relative to the above control categories to strengthen the internal controls over the accounting functions. Management should ensure that proper separation of duties exists. In the case when management determines that separation of duties is not cost beneficial, management should implement compensating controls that assist in assuring that transactions are properly processed and reported.

### Views of Responsible Officials:

We concur with this finding.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

### FA 2021-001 Improve Controls over Equipment

<b>Compliance Requirement:</b>	Equipment and Real Property Management
<b>Internal Control Impact:</b>	Material Weakness
<b>Compliance Impact:</b>	Material Noncompliance
<b>Federal Awarding Agency:</b>	U.S. Department of Agriculture
<b>Pass-Through Entity:</b>	Georgia Department of Education
<b>AL Numbers and Titles:</b>	10.553 – School Breakfast Program 10.555 – National School Lunch Program
<b>Federal Award Number:</b>	215GA324N1199
<b>Questioned Costs:</b>	None Identified
<b>Repeat of Prior Year Findings:</b>	FA 2020-001, FA 2019-003, FA 2018-002, FA 2017-004

### Description:

The policies and procedures of the School District were insufficient to provide adequate internal controls over equipment and real property management as it relates to the Child Nutrition Cluster program.

### Criteria:

As a recipient of federal awards, the Institution is required to establish and maintain effective internal control over federal awards that provides reasonable assurance of managing the federal awards in

DOOLY COUNTY BOARD OF EDUCATION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

compliance with federal statutes, regulations, and the terms and conditions of the federal awards pursuant to Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), Section 200.303 – Internal Controls.

Provisions included in the Uniform Guidance Section 200.313(d)(1) state, "Property records must be maintained that include a description of the property, a serial number or other identification number, the source of funding for the property (including the FAIN), who holds title, the acquisition date, and cost of the property, percentage of Federal participation in the project costs for the Federal award under which the property was acquired, the location, use and condition of the property, and any ultimate disposition data including the date of disposal and sale price of the property." In addition, the Uniform Guidance Section 200.313(d)(2) states that "a physical inventory of the property must be taken and the results reconciled with the property records at least once every two years."

**Condition:**

The following deficiencies were noted when reviewing the Child Nutrition Cluster equipment listing and physically locating equipment items:

- Property records did not include the following required components for Child Nutrition Cluster equipment items: (1) Percentage of federal participation in the project costs for the federal award under which the property was acquired, (2) the source of funding for the property (including the FAIN), (3) who holds title, and (4) condition of property.
- There was no evidence that a physical inventory had been performed in either the current year or the previous year.

**Cause:**

In discussing this deficiency with the School District, they stated these issues were a result of turnover within the Central Office.

**Effect:**

Failure to maintain a complete and accurate equipment listing and reconcile results of the physical inventory performed to the property records exposes the School District to unnecessary risk of error and misuse of equipment and/or federal funds. Additionally, the School District is not in compliance with the Uniform Guidance and Georgia Department of Education guidance.

**Recommendation:**

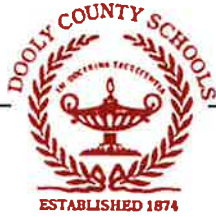
The School District should develop and maintain equipment listings that reflect all required information, including a description, an identifying number, the source of funding, the title holder, the acquisition date, the cost, the percentage of federal participation in the project costs, the location, the use and condition, and any ultimate disposal data for each piece of equipment. In addition, management should implement controls to ensure that a complete physical inventory of equipment is performed for every federal program, and the results are reconciled back to the equipment listings at least once every two years.

**Views of Responsible Officials:**

We concur with this finding.

## **Section V**

### **Management's Corrective Action**



**DOOLY COUNTY BOARD OF EDUCATION**  
*Superintendent's Office*

202 Cotton Street  
Vienna, Georgia 31092-1598  
Phone: (229) 268-4761  
Fax: (229) 268-6148

**DOOLY COUNTY BOARD OF EDUCATION  
AUDITEE'S RESPONSE  
SCHEDULE OF MANAGEMENT'S CORRECTIVE ACTION  
YEAR ENDED JUNE 30, 2021**

**ACTION PLANS - FINANCIAL STATEMENT FINDINGS**

**FS 2021-001 Internal Controls at the Central Office**

**Internal Control Impact:** Significant Deficiency

**Compliance Impact:** None

**Repeat of Prior Year Finding:** FS 2020-001, FS 2019-001, FS 2018-001, FS 2017-001,  
FS 2016-001, FS 2015-001

**Description:**

The accounting procedures of the School District were insufficient to provide adequate internal controls at the Central Office.

**Corrective Action Plans:**

We concur. Management will review, design and implement procedures to strengthen the internal controls over the accounting functions and implement compensating controls to ensure transactions are properly processed and reported. An accounting compliance specialist has been hired to assist in maintaining internal controls and ensuring transactions are processed according to established procedures.

Estimated Completion Date: 12/31/2022

Contact Person: Chris Godfrey

Telephone: (229)268-4761

Email: [chris.godfrey@dooly.k12.ga.us](mailto:chris.godfrey@dooly.k12.ga.us)

**CORRECTIVE ACTION PLANS – FEDERAL AWARD FINDINGS**

**FA 2021-001 Improve Controls over Equipment**

**Compliance Requirement:** Equipment and Real Property Management

**Internal Control Impact:** Material Weakness

**Compliance Impact:** Material Noncompliance

**Federal Awarding Agency:** U.S. Department of Agriculture

**Pass-Through Entity:** Georgia Department of Education

**Assistance Listing Number and Title:** 10.553 and 10.555 Child Nutrition Cluster

**Federal Award Number:** 215GA324N1199, 215GA324N1199

**Questioned Costs:** None Identified



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**Repeat of Prior Year Finding:**

FA 2020-001, FA 2019-003, FA 2018-002, FA 2017-004

**Description:**

The policies and procedures of the School District were insufficient to provide adequate internal controls over equipment and real property management as it relates to the Child Nutrition Cluster.

**Corrective Action Plans:**

We concur with this finding. Management has strengthened controls over equipment to ensure that the records are complete, accurate and reflect all required information. A physical inventory of equipment will be performed each year and reconciled with the equipment listing.

Estimated Completion Date: 7/01/2022

Contact Person: Chris Godfrey

Telephone: (229)268-4761

Email: [chris.godfrey@dooly.k12.ga.us](mailto:chris.godfrey@dooly.k12.ga.us)

Superintendent Signature: \_\_\_\_\_

*Graig Tabbutt*